



## 2022 MID-TERM ELECTIONS: WHAT THEY MEAN FOR EMPLOYERS \* • •

ANNUAL MEMBERSHIP MEETING

NOVEMBER 10, 2022 - 12:00 - 1:00PM

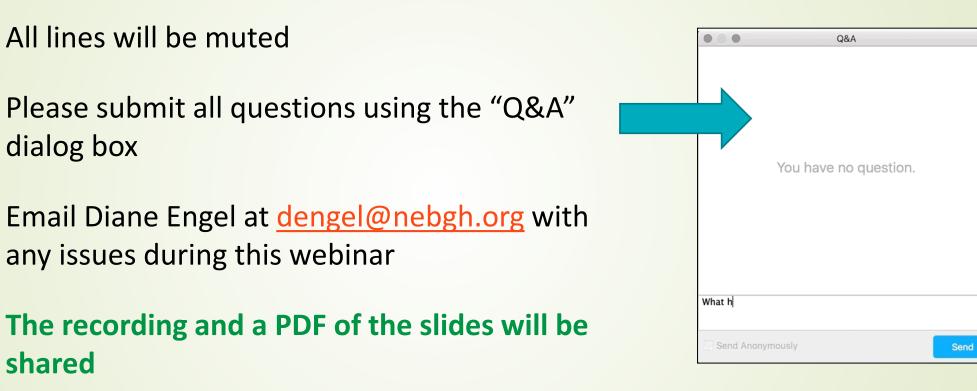
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## Webinar Procedures



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<b>Financiala</b>			
Financials		2021	2020
	Support & Revenue		
	Member Dues	866,944	807,967
	Program Fees and Contributions	638,336	857,238
	Conferences	519,163	413,780
	Interest Income	12,400	7,809
	Total Support and Revenue	2,036,843	2,086,794
	Expenses		
	Program Services	1,704,110	1,691,433
	Mgmt & General Exp	376,110	360,443
	Fundraising Exp	20,922	32,974
	Total Expenses	2,101,142	2,084,850
	Change in net assets before gain on forgiveness of debt and unrealized	(64,299)	
	gain/(loss) on investments Gain on forgiveness of debt - Paycheck Protection Program Net Unrealized gains/(losses) on investments		1,944
			160,992
			n/a
	Increase in net assets without donor restrictions		
	132,515 1,279,874	1,116,938	
NØRTHEAST	Net Assets - Unrestricted End of Year	1,412,389	1,279,874

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Shelley Sinclair Associate Director, Total Rewards – Health Benefits Strategy, EY

# Thank you!



# Health Pass\*





## 2022 MID-TERM ELECTIONS: WHAT THEY MEAN FOR EMPLOYERS \*\*\* ANNUAL MEMBERSHIP MEETING



**Gretchen Harders** Member of the Firm, *Epstein Becker Green* 



Philo D. Hall Member of the Firm, *Epstein Becker Green* 



## 2022 Mid-Term Elections:

What Could They Mean for the Future of Employee Benefits?

November 10, 2022

## **Epstein Becker Green**

Epstein Becker & Green, P.C., ("EBG") is a national law firm with a primary focus on health care and life sciences; employment, labor, and workforce management; and litigation and business disputes. Founded in 1973 as an industry-focused firm, Epstein Becker Green has decades of experience serving clients in health care, financial services, retail, hospitality, and technology, among other industries, representing entities from startups to Fortune 100 companies. Operating in offices throughout the U.S. and supporting clients in the U.S. and abroad, the firm's attorneys are committed to uncompromising client service and legal excellence. © Epstein Becker & Green, P.C. All rights reserved.

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#### **Gretchen Harders**

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## 2022 Results for Congress and State Offices

## House of Representatives – Setup to the 2022 Election

#### HISTORY AND TRENDS FAVOR REPUBLCIAN TAKEOVER

**Factors Against Dems Maintaining House** 

- Holding slimmest Congressional majority in history
- 70% of federal elections in last 32 yrs saw change in party control for House, Senate and/or WH
- Voters historically disfavor 1-party control of gov't
- Low Biden approval rating
- Dems defending dozens of districts won by Trump

#### Range of Midterm Impacts on Incumbent Majority Party

- Losses of +40 seats Wave Election (*e.g.* 1994, 2010, 2018)
- Losses of 30-40 seats (above avg.)
- Losses of 20-30 seats (avg. Midterm losses)
- Losses of -20 seats (subpar night for Rs)

## **House of Representatives - Results**

MAY TAKE WEEK OR MORE TO DETERMINE PARTY CONTROL

#### 2020 Results

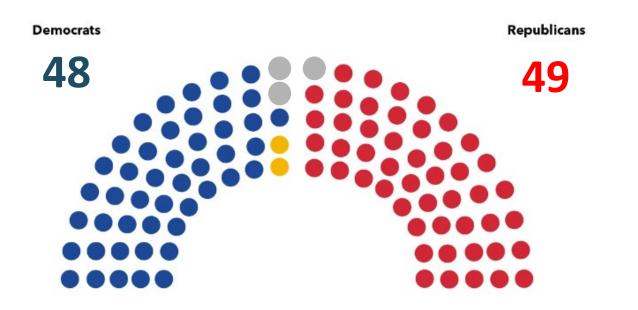
222 DEMOCRATS	218 for Control of House ▼	REPUBLICANS 213
Gained 3 Seats, Lost 14 Seats	Chamber currently split 220-212. 3 vacancies	Gained 15 Seats, Lost 3 Seats
	2022 Results (as of 9am, Nov. 10)	
<b>191</b> Democrats	218 for Control of House	209 Republicans
4 Pickups		16 Pickups
	<ul> <li>* 35 races yet to call</li> <li>* 29 competitive races yet to call</li> </ul>	

\* 10 of 20 Toss-up races called (8D, 2R)

\* Narrowly divided House is vulnerable to change of control in 2024

## Senate Control Likely Hangs on Georgia Runoff Election in Dec.

**REPUBLICANS NEED 51 FOR MAJORITY – DEMOCRATS NEED ONLY 50** 



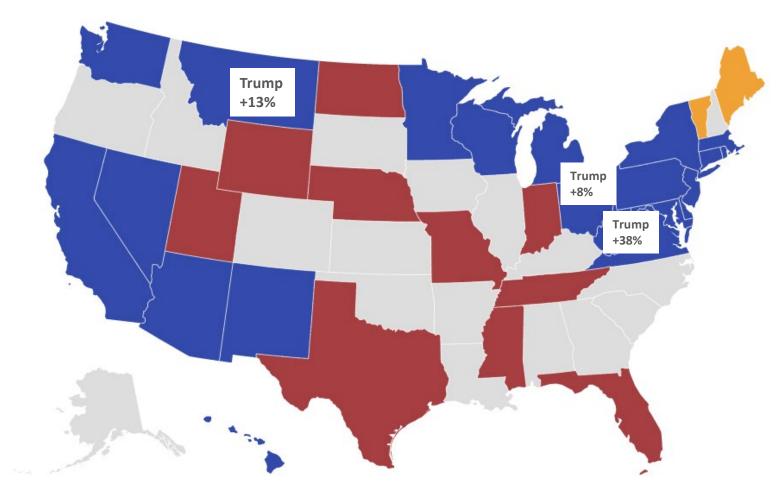
#### Undecided Races

- AZ (leaning Dem)
- NV (leaning Rep)
- GA (no candidate exceeded 50%, so runoff election set for Dec. 6)

- Only one Democratic pick-up so far: Pennsylvania
- Only one incumbent at-risk of losing: Cortez Masto (D-NV)
- Republican Senator from Alaska likely to be decided by rank-choice voting tabulation

## **2024 Senate Map Favors Republicans**

**DEMS DEFENDING MORE SEATS IN "RED" AND "PURPLE" STATES** 



- Biden Approval Rating Low in Democratic Senate States
  - AZ (-20%)
  - PA (-19%)
  - WI (-18%)
  - NV (-16%)
  - MN (-13%)

Source: Morning Consult Political Intelligence

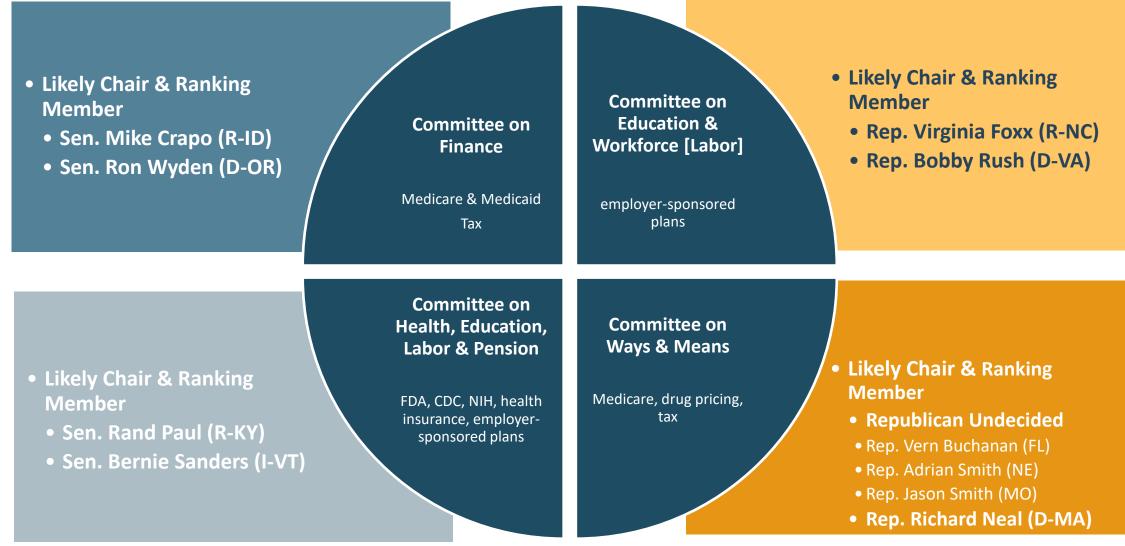
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## Leadership of Congress's Four Key Benefits Committees

#### **PARTY CONTROL UNDETERMINED**

U.S. Senate

**U.S. House of Representatives** 



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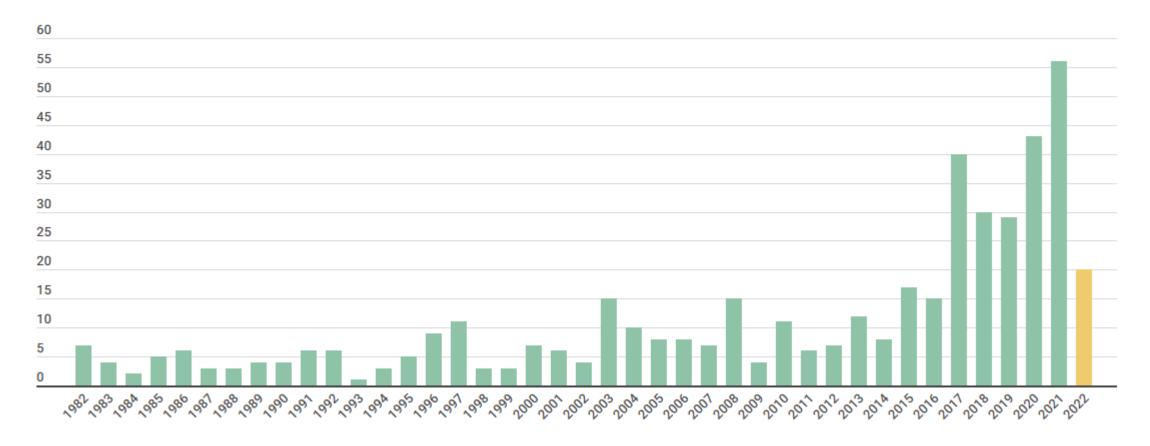
#### **Regardless of Party Control, Major Legislation Unlikely 2023-2024** NARROW WINDOW FOR NON-PARTISAN, INNOVATIVE BILLS

- Republican control of House and/or Senate: no agreement with WH on priorities; fractious House caucus makes bipartisan deals difficult
- Democratic control of House and/or Senate: slim majority & many vulnerable Dem seats in 2024 mean little appetite for sweeping, partisan legislation
- Instead:
  - Congress will pass partisan, controversial "message" bills with no path to enactment. Meant to contrast parties heading into 2024
  - Republicans will conduct aggressive oversight of Biden implementation of Rx drug price "negotiation" but will not attempt to repeal
  - High-stakes, brinkmanship at last-minute for necessary bills: debt ceiling; annual budget; etc.
  - **Opportunity for non-partisan major initiatives to pass as a part of end-of-year budget bills** (examples: No Surprises Act, Medicare Physician Payment Reform)

## Larger Role for Federal Administrative Action and State Opposition

PUSHING LIMIT OF FED. REGULATORY AUTHORITY – GROWTH OF COORDINATED STATE AG LITIGATION

Number of Multistate Lawsuits vs. Federal Defendants, by Year



## **Changes in State Houses**

#### **MORE PARTY CONSOLIDATION IN STATES MAKES POST-DOBBS ACTION MORE LIKELY**

#### States with Newly Unified Party Control of Governor & Legislature in 2023

- Maryland (new Gov.)
- Massachusetts (new Gov.)
- Michigan (likely shift in Legislature)

#### **Undecided State Races**

- Arizona Governor
- Nevada Governor
- Oregon Governor (likely D)

#### States with Continued Unified Party Control of Governor & Legislature

Republican		Democrat		
Alabama	New Hampshire	California	New York	
Arkansas	North Dakota	Colorado	Oregon	
Florida	Ohio	Connecticut	Rhode Island	
Georgia	Oklahoma	Delaware	Washington	
Indiana	South Carolina	Hawaii		
Idaho	South Dakota	Illinois		
lowa	Texas	Maine		
Mississippi	Utah	Nevada		
Missouri	Washington	New Jersey		
Montana	Wyoming	New Mexico		
Nebraska				



## **Key Issues For Employers**

## What Employers Should be Aware of Following Mid-Term Election



## **Reproductive Health Services**

## **Dobbs v. Jackson Women's Health Organization**



- *Dobbs* examined a Mississippi law providing that, except in a medical emergency or a case of severe fetal abnormality, an abortion could not be performed if the gestational age of the fetus was greater than 15 weeks
- The law was a direct challenge to U.S. Supreme Court precedent confirming a constitutional right to an abortion

#### Holding: The U.S. Constitution does not confer a right to abortion

- The authority to regulate abortion was returned to the elected representatives of the states
- Roe v. Wade and Planned Parenthood of Southeastern Pennsylvania v. Casey were overruled

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## **Reproductive Health Ballot Initiatives**

#### **State Initiatives**

- Kansas voters previously rejected a constitutional amendment that would have removed the right to an abortion
- Five more states had ballot initiatives this November:
  - California Proposition 1: Would amend State Constitution to prohibit the state from denying or interfering with an individuals "reproductive freedom," including abortion
  - Michigan Proposition 3: Would amend the State Constitution to establish a broad individual right to "reproductive freedom," including abortion
  - Vermont Article 22: Would amend the State Constitution to establish a broad individual right to "personal reproductive autonomy"
  - Montana Legislative Referendum 131: Would require medical care for all infants born alive and to classify them as "a legal person"
  - Kentucky Constitutional Amendment 2: Would amend the State Constitution to declare that nothing in it protects a right to abortion or requires government funding for abortion

#### **Election Results**

- CA Prop 1: Yes (65%)
- Mich. Prop 3: Yes (56%)
- VT Article 22: Yes (77%)
- MT Ref. 131: No (52%)
- KY Amdmt 2: No (52%)

## **State Laws and Legal Challenges**

#### 66

#### 24 states have already drastically increased restrictions

- Indiana and West Virginia recently enacted new restrictive laws that allow abortions only in cases of rape, incest, lethal fetal abnormality, and when necessary to prevent serious health risks or death
- Many state laws are being actively challenged
  - Judges in several states, including Georgia, Idaho, Louisiana, and North Carolina, have ruled to permit enforcement of strict abortion bans
  - In contrast, laws in states including Arizona, Indiana, Ohio, Michigan, South Carolina and Wyoming have been stayed by injunctions
    - Arizona's Abortion law was initially permitted on September 23 until the state court of appeals temporarily overrode a prior ruling on October 7 and delayed enforcement pending further proceedings
      - Arizona's attorney general has agreed to not enforce the near-total ban until at least the start of 2023

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## What Does This Mean for Employers?



Many large companies have publicly announced plans to continue offering reproductive health services for employees

 Notably, this has included offering to pay for or reimburse the costs of abortions and abortion-related services, such as travel and lodging The IRC provides tax benefits for certain Qualified Medical Expenses (QMEs)

- Providing for services generally:
  - Should constitute QMEs, whether medically necessary or elective
- Travel expenses:
  - Should constitute QMEs, as long as travel is primarily for and essential to medical care
- Lodging and meal expenses:
  - Should constitute QMEs for inpatient lodging and meals as long as the principal reason for being there is to receive medical care
  - Should constitute QMEs for lodging and meals incurred not at a hospital or facility if:
    - (1) the lodging is primarily for and essential to medical care; (2) the care is provided by a doctor in a licensed hospital, medical facility, or a licensed hospital's equivalent; (3) the lodging is not extravagant under the circumstances; and (4) there is no significant element of personal pleasure in the travel

Additional considerations exist when traveling with a companion or with a child who is seeking medical care

Potential blowback from employees with conscientious objections to abortion

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#### **Possible ERISA Preemption Protections**



insurance

## Which employers could be protected?



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ERISA preemption: Section 514

Known as one of the broadest preemption clauses ever enacted

State laws regulating insurance, banking, and securities (fully insured group health plans)

preemption:

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**Exceptions to ERISA** 

Self-funded group health plans are protected by ERISA's preemption provisions

Fully insured group health plans

are subject to state laws regulating

ERISA preempts "any and all State laws insofar as they may now or hereafter relate to any employee benefit plan." This includes:

 State statutes, regulations, common law, as well as laws from state administrative agencies State criminal laws of general application

• Criminal laws not directed at employee benefit plans

## **EEOC Claims Related to Abortion-Related Travel Benefits**

#### **POST-DOBBS COMPLIANCE CHALLENGES FOR EMPLOYERS**

Employers have received EEOC Commissioner charges alleging that a policy of providing abortionrelated travel expenses discriminates against employees for the following reasons:

> Violation of the *Americans with Disabilities Act* by not providing travel benefits for employees with disabilities (including pregnancy) who wish to travel for disability related treatments

Violation of the Pregnancy Non-Discrimination Act and Title VII by providing travel benefits for abortion, but not providing similar benefits to pregnant employees who wish to travel for non-abortion pregnancy-related treatments

## Former EEOC Commission General Counsel Letter

#### UNSOLICITED GUSTAFSON LETTER TO EMPLOYERS ALLEGING LIKELY DISCRIMINATION

Gustafson sent multiple letters to various employers offering travel reimbursement for abortion-related services making similar claims to EEOC claims stated above, including:

#### Pregnancy Discrimination

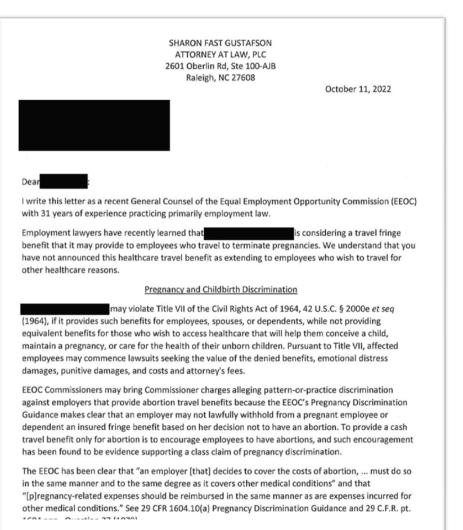
• Claiming that such benefits discriminate against those who wish to access healthcare to help them "conceive a child, maintain a pregnancy, or care for the health of their unborn children"

#### Disability Discrimination

 Claiming that such benefits could constitute a failure to provide "equivalent benefits for employees with physical or mental disabilities who have other healthcare needs"

#### Religious Discrimination

• Claiming that such benefits could constitute illegal incentivization or pressure for employees to choose abortion



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## **EEOC Response to Gustafson Letter**

#### **OFFICAL REJECTIONS AT EARLIEST OPPORTUNITY**

- The Littler Workplace Policy Institute sent a letter to the EEOC on October 21, 2022, requesting an investigation of Gustafson's letters
  - Littler claims that Gustafson is using her former position with the EEOC to intimidate employers who offer such services in an effort to further her own practice and mislead employers who legally provide medical benefits for employees that may not have proper access in their own states

#### EEOC Commissioner Janet Dhillon:

 "The EEOC's enforcement priority areas are established by the Agency's current Commissioners, not a former General Counsel."

- EEOC Commissioner Keith E. Sonderling:
  - "Congress gave only current Senate-confirmed commissioners, no one else, the power to file commissioners charges. The public must understand that no one—including the current general counsel, prior general counsels, or former commissioners—have that power."

## **EEOC Response to Gustafson Letter**

#### **OFFICAL REJECTIONS AT EARLIEST OPPORTUNITY**

- On October 28, 2022, EEOC Legal Counsel Carol R. Miaskoff officially responded to the Littler Letter:
  - "Ms. Gustafson is not an employee of the EEOC, and she lacks authority to speak on behalf of the agency. Accordingly, her letter should be understood to represent her own views, not those of the Commission."
  - Any charge of discrimination will be evaluated based on individual facts and circumstances



U.S. EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

Washington, D.C. 20507

Office of Legal Counsel

October 28, 2022

Michael J. Lotito Shareholder and Co-Chair of Littler Workplace Policy Institute Littler Mendelson, P.C. 333 Bush Street 34<sup>th</sup> Floor San Francisco, California 94104

Delivered via email: mlotito@littler.com

#### Dear Mr. Lotito:

Thank you for your letter of October 21, 2022, regarding correspondence sent by the former General Counsel of the Equal Employment Opportunity Commission (EEOC), Sharon Gustafson. In your letter, you stated that Ms. Gustafson's correspondence was sent directly to employers represented by your firm.

You also indicated that Ms. Gustafson's correspondence has caused your clients significant confusion and concern because they understood the letter to suggest that Ms. Gustafson has some measure of legal authority and that her views may reflect the EEOC's position and intent.

Ms. Gustafson is not an employee of the EEOC, and she lacks authority to speak on behalf of the agency. Accordingly, her letter should be understood to represent her own views, not those of the Commission

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## **Potential Legal Battlegrounds Post Dobbs**

United States v. Windsor (2013)

- Background:
  - The Defense of Marriage Act, enacted in 1996, stated that "marriage" and "spouse" referred to legal unions between a man and a woman
- Holding:
  - Section 3 of DOMA is unconstitutional and that the federal government cannot discriminate against married lesbian and gay couples for the purposes of determining federal benefits and protections
  - States have the authority to define marital relationships and that DOMA goes against legislative and historical precedent by undermining that authority
  - DOMA denies same-sex couples the rights that come from federal recognition of marriage and that the purpose and effect of DOMA is to impose a "disadvantage, a separate status, and so a stigma" on same-sex couples in violation of the Fifth Amendment's guarantee of equal protection
- Potential of Revisit:
  - A major impact that could arise if *Windsor* is challenged, and overturned, could be a change in how family members are defined for health coverage purposes

## **Potential Legal Battlegrounds Post Dobbs**

#### **OTHER SUBSTANTIVE DUE PROCESS CASES IMPLICATED BY DOBBS**

- Although Dobbs states that its reasoning is strictly limited to the questions presented, and distinguished abortion from other rights derived from substantive due process, Justice Thomas' concurrence enumerates other substantive due process decisions he has long believed should be reconsidered:
  - Griswold v. Connecticut (1965)
    - A right to privacy can be inferred from several amendments in the Bill of Rights, and this right prevents states from making the use of contraception by married couples illegal
      - Subsequently attributed to substantive due process (see Obergefell & Glucksburg)
      - Eisenstadt v. Baird (1971) extended the right to unmarried couples
  - Lawrence v. Texas (2003)
    - Texas statute making it a crime for two persons of the same sex to engage in certain intimate sexual conduct violates the Due Process Clause
  - Obergefell v. Hodges (2015)
    - The Due Process Clause guarantees the right to marry as one of the fundamental liberties it protects, and that analysis applies to same-sex couples in the same manner as it does to opposite-sex couples

Note: Concurrences of Justice Kavanaugh and Chief Justice Roberts indicate that they would not challenge those decisions

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## Inflation Reduction Act & Prescription Drug Prices

## **The Inflation Reduction Act**

#### **Critical Changes to Prescription Drug Pricing and Other Health Care Updates**

On August 16, 2022, President Biden signed the "Inflation Reduction Act of 2022" (IRA) into law

The IRA resulted from negotiations over certain provisions of the "Build Back Better Act" introduced to advance President Biden's 2021 "Build Back Better Plan"

The Congressional Budget Office (CBO) score estimates that the IRA's healthcare provisions will result in \$53.6 billion in new spending from 2022-2026 and \$70.5 billion in savings over the next 10 years

• Permits CMS to "Negotiate" Prices Medicare Pays for Rx Drugs

- Caps Part D Out-of-Pocket Spending
- Redesigns Part D Catastrophic Benefits
- Caps Insulin Copayments
- Eliminates Cost-Sharing for Part D Vaccines
- Increases Part B Reimbursement for Biosimilars
- Further Delays the Trump Rx Drug Rebate Rule Until 2032
- Penalizes Drug Manufacturers for Price Increases that Outpace Inflation
- Extends Enhanced ACA Marketplace Subsidies through 2025

Pressure will be on Congress to find more health care savings/reductions in 2025 in order to again extend enhanced ACA Subsidies into 2026 and beyond

Overview of IRA Healthcare Provisions

## **Downstream Impact on Commercial Rx Prices Unknown**

Will Medicare Price Become New Commerical Floor? Will Manuf's Increase Commercial Introduction Price?

	Medicare Drug Pricing "Negotiation" & Inflation Cap		Estimated Savings to Fed (By Fiscal Year, Billions of Dollars)	
			2022-2026	2022-2031
Permits CMS to Set Maximum Fair Price for Part B & D Drug Prices	<ul> <li>Complex, large new federal program with many issues yet to resolve through regulation</li> <li>Permits CMS to set a "maximum fair price" (MFP) for the 10 top-spend outpatient drugs in 2026; annually increases the number of new drugs subject to a MFP; expands to physician-administered drugs in 2028</li> <li>Sets the upper limit in the MFP negotiations as the lower of: <ul> <li>the drug's enrollment-weighted negotiated price (net of all price concessions) for a Part D drug</li> <li>the average sales price (ASP) for a Part B drug, or</li> <li>a specified percentage of the drug's non-federal average manufacturer price (AMP)</li> </ul> </li> <li>Penalizes drug manufacturers that do not provide accurate information on pricing</li> <li>Creates certain exceptions for orphan drugs but permits negotiations for certain single source drugs</li> </ul>	2026 for Part D 2028 for Part B	\$ 3.7	\$ 98.5
Penalizes Drug Manufacturers for Price Increases that Outpace Inflation	<ul> <li>Requires drug manufacturers to pay a rebate when price increases for certain Medicare drugs outpace inflation using an inflation-adjusted "benchmark price" (the ASP for Part B &amp; the AMP for Part D) from a base period</li> <li>Manufacturers who fail to pay the rebate must pay a penalty of at least 125% of the original rebate amount</li> </ul>	Jan. 2023 (HHS can defer for 2 years	\$ 33.2	\$ 32.8

## **Prescription Drug Pricing**

#### **IMPACT OF ELECTION ON IRA PRIVISIONS**

- With split control and/or narrow majorities, no path or appetite for legislative changes to IRA
- Expect intense oversight hearings into the administration's implementation of IRA
  - Will IRA rules be applied fairly and transparently?
  - Adverse impacts on innovation or access?
  - Will IRA rules favor manufacturers over federal savings targets?
- Congress will evaluate whether IRA Maximum Fair Price should be expanded in 2025 to generate more savings
  - Era of sweeping legislation passing on narrowest of partisan margins is over for now
    - Congress expected to pass fewer bills (if House and Senate are controlled by different parties, expect MANY bills to be passed that will never be considered by the other chamber)
    - However, look to end-of-the-year omnibus appropriation bills for Congress to pass more modest, nonpartisan legislation (examples)

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## Environmental, Social, and Corporate Governance (ESG)

## **ESG Impacts of Proposed Democratic Rules**

PRUDENCE & LOYALTY IN SELECTING PLAN INVESTMENTS AND EXERCISING SHAREHOLDER RIGHTS

- Background
  - Proposed rule has been submitted to the White House's regulatory office for review
  - The Rule would clarify ERISA's fiduciary duties of prudence and loyalty when selecting investments and investment courses of actions, including:
    - $\circ$  Selecting qualified default investment alternatives
    - Exercising shareholder rights
      - Such as proxy voting and use of voting policies and guidelines
- Proposed Rule
  - Would allow retirement plan managers to also consider environmental, social, and corporate governance factors when making investment decisions
- Former Trump-era Rule
  - Plan fiduciaries were limited to considering monetary investment factors when making investment decisions

## **Competing ESG Directives**

#### **COMPANIES ATTEMPTING TO NAVIGATE THROUGH MIXED SIGNALS**

#### **Democratic Directives**

- Prudence and Loyalty in Selecting Plan Investments and Exercising Shareholder Rights
- New York City Comptroller announced the city was re-assessing its business with BlackRock because it was not doing enough to push ESG goals with other corporations

#### **Republican Directives**

- States like Texas and Florida have passed directives removing ESG considerations from investment decisions, requiring economic factors to drive investment decisions
- Coalition of 19 state AGs sent a letter to BlackRock stating it was placing ESG politics over economic returns, Texas included BlackRock on its list of Companies that Boycott Energy Companies; Louisiana and Missouri pulled a combined \$1.3 billion from BlackRock in October, citing its adherence to ESG principles

- Congress is narrowly divided, but state governments are increasingly driven overwhelmingly by one party with fewer moderating perspectives
- Employers must carefully monitor shifting pro/anti-ESG considerations in states in which they do business



## Top Priorities for Department of Labor's Employee Benefits Security Administration (EBSA)

## **Top Priorities for DOL EBSA**

#### MIDTERM RESULTS UNLIKELY TO HAVE IMPACT ON FEDERAL ENFORCEMENT ACTIVITY

#### EBSA Leadership

- DOL Assistant Security/EBSA Head Lisa Gomez confirmed September 29, 2022
- EBSA current priorities likely to continue

#### Mental Health Parity

- The Department of Labor's Employee Benefits Security Administration (EBSA) has made mental health parity audits a top priority
- The Consolidated Appropriations Act contains a new obligation to comply with non-quantitative treatment limitations of the Mental Health Parity and Addiction Equity Act of 2008

## **Top Priorities for DOL EBSA**

#### MIDTERM RESULTS UNLIKELY TO HAVE IMPACT ON FEDERAL ENFORCEMENT ACTIVITY

#### Other Health Plan Enforcement

- No Surprises Act
- Emergency services
- Service provider self-dealing (disclosures of indirect compensation by service providers; hidden and excessive fees)
- MEWAs

#### Privacy and Cybersecurity

- September 20, 2022 American Benefits Counsel letter to EBSA expressed concern over the agency's use of subpoenas to collect participants' personally identifiable information (PII) during investigations regarding potential service provider cybersecurity breaches
- November 1, 2022 EBSA response to the ABC confirming its broad subpoena authority under ERISA and the importance that PII can have in investigations





# Thank you!

